May 10, 2021

TO: Members, Assembly Appropriations Committee

SUBJECT: AB 570 (SANTIAGO) DEPENDENT PARENT HEALTH CARE COVERAGE
          OPPOSE – AS AMENDED MARCH 18, 2021
          SCHEDULED FOR HEARING – MAY 12, 2021

The California Chamber of Commerce and the listed organizations are respectfully OPPOSED to AB 570 (Santiago) as amended on March 18, 2021, as it would require health plans and insurers to offer dependent coverage to parents and stepparents of enrollees and insureds. While the bill is certainly well-intentioned, it will place an additional strain on struggling businesses for coverage that is already accessible and affordable for those who need it.

Health Care Coverage is Already Available

AB 570 would require a group or individual health insurance policy issued, amended, or renewed on or after January 1, 2022, that provides dependent coverage to make that coverage available to a parent or stepparent who meets the definition of a qualifying relative under Section 152(d) of Title 26 of the United States Code. Notably, the bill indicates if an employer offers dependent coverage then that employer must accommodate this coverage change.

While the provision is well intentioned, it is largely unnecessary. Covered California is currently offering a special enrollment period that allows individuals to sign up for health care coverage since approximately $3 billion in federal aid is being allocated towards health care subsidies. This federal aid infusion is paired with subsidies that have already been provided to low and middle-income individuals through the Affordable Care Act. Covered California estimates about 2.5 million people will benefit from the new and expanded help - including about 810,000 currently uninsured people.

Additionally, AB 570 indicates that for dependent parents and stepparents to qualify for coverage they must meet the income threshold requirement contained within Section 152(d) of Title 26 of the United States Code. However, the availability of Medi-Cal already provides health care coverage for these individuals. Additionally, if the dependent parent or stepparent is 65 or older, they would qualify for Medicare coverage.

Cost Concerns

The California Health and Benefits Review Program’s (CHBRP) analysis estimated that AB 570 would increase premiums and out of pocket costs by up to $936 million. Even if there is low enrollment under AB 570, CHBRP still estimates total net annual expenditures increasing over $234 million. Employer group
health plans are already difficult for employers to afford. Typically, employer plans, particularly in the small group market, include employers that contribute an apportioned payment towards dependent premiums in addition to employee premium contributions. AB 570 would introduce older and higher premium dependents to already strained employer budgets and potentially discourage any dependent contributions or encourage lower contributions to all dependents. This is not a trend that should be encouraged as it could lead to more uncovered Californians.

Additionally, AB 570 must be considered in context as state lawmakers have introduced at least 14 benefit mandate bills this year that could increase premiums for employers and enrollees. According to the California Health Care Foundation, 18 million of 32.7 million insured Californians had health care coverage through an employer sponsored health plan in 2019. The average premium for family coverage has increased 22% over the last five years and 55% over the last 10 years. Since 2002, premiums for the average family health plan in the employer market have increased 133%. The 2020 Kaiser Family Foundation Employer Health Benefits Survey indicated that, for job-based coverage, the average annual premium for single coverage rose 4%, to $7,470. The average annual premium for family coverage also rose 4%, to $21,342, which is nearly one-third of the state’s median family income. California should not increase costs of health care coverage for employers and employees with another mandate.

For these reasons, and others, we are respectfully OPPOSED to AB 570 (Santiago).

Sincerely,

[Signature]

Preston Young
Policy Advocate
California Chamber of Commerce
on behalf of

California Association of School Business Officials
California Chamber of Commerce
Chino Valley Chamber of Commerce
Corona Chamber of Commerce
El Dorado Hills Chamber of Commerce
Gilroy Chamber of Commerce
Greater High Desert Chamber of Commerce
Greater Riverside Chamber of Commerce
National Federation of Independent Business
North Orange County Chamber
San Gabriel Valley Economic Partnership
Santa Maria Valley Chamber of Commerce
Southwest California Legislative Council
Torrance Area Chamber of Commerce
Tulare Chamber of Commerce

cc: Legislative Affairs, Office of the Governor
Stephanie Gerstle, Office of Assemblymember Santiago
Lisa Murawski, Assembly Appropriations Committee
Joe Shinstock, Assembly Republican Caucus

PY:Idl